An Bille um an Dlí Coiriúil (Cionta Gnéasacha), 2015
Criminal Law (Sexual Offences) Bill 2015

Mar a tionscnaiodh

As initiated
AN BILLE UM AN DLÍ COIRÍÚIL (CIONTA GNÉASACHA), 2015
CRIMINAL LAW (SEXUAL OFFENCES) BILL 2015

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entitled

An Act to give effect to Directive No. 2011/93/EU of the European Parliament and of the Council of 13 December 2011\(^1\) on combating the sexual abuse and sexual exploitation of children and child pornography, and replacing Council Framework Decision 2004/68/JHA, for that purpose to amend certain enactments; to amend the Punishment of Incest Act 1908; to amend the Criminal Evidence Act 1992; to repeal the Criminal Law (Incest Proceedings) Act 1995; to amend the Criminal Law (Sexual Offences) Act 2006; to provide for offences relating to payment for sexual activity with prostitutes, offensive conduct of a sexual nature and harassment of victims of sexual offences; and to provide for related matters.

Be it enacted by the Oireachtas as follows:

PART I

PRELIMINARY AND GENERAL

Short title and commencement

1. (1) This Act may be cited as the Criminal Law (Sexual Offences) Act 2015.

(2) This Act shall come into operation on such day or days as the Minister for Justice and Equality may appoint by order or orders whether generally or with reference to any particular purpose or provision and different days may be so appointed for different purposes or different provisions.

Interpretation

2. In this Act—

   “Act of 1908” means the Punishment of Incest Act 1908;
   “Act of 1990” means the Criminal Law (Rape) (Amendment) Act 1990;

“Act of 1993” means the Criminal Law (Sexual Offences) Act 1993;
“Act of 2001” means the Sex Offenders Act 2001;
“Act of 2006” means the Criminal Law (Sexual Offences) Act 2006;
“Act of 2008” means the Criminal Law (Human Trafficking) Act 2008;
“sexual activity” means any activity where a reasonable person would consider that—
(a) whatever its circumstances or the purpose of any person in relation to it, the activity is because of its nature sexual, or
(b) because of its nature the activity may be sexual and because of its circumstances or the purposes of any person in relation to it (or both) the activity is sexual;
“sexual exploitation” means, in relation to a child—
(a) inviting, inducing or coercing the child to engage in prostitution or the production of child pornography,
(b) the prostitution of the child or the use of the child for the production of child pornography,
(c) the commission of an offence specified in the Schedule to the Act of 2001 against the child, causing another person to commit such an offence against the child, or inviting, inducing or coercing the child to commit such an offence against another person,
(d) inducing or coercing the child to engage or participate in any sexual, indecent or obscene act,
(e) inviting the child to engage or participate in any sexual, indecent or obscene act which, if done, would involve the commission of an offence against the child, or
(f) inviting, inducing or coercing the child to observe any sexual, indecent or obscene act, for the purpose of corrupting or depraving the child.

PART 2
SEXUAL EXPLOITATION OF CHILDREN

Obtaining, providing etc. a child for purpose of sexual exploitation
3. (1) A person who for the purposes of the sexual exploitation of a child—
(a) pays, gives, offers or promises to pay or give a child or another person money or any other form of remuneration or consideration,
(b) provides or offers or offers or promises to provide, a child to another person, or
(c) obtains a child for himself or herself or for another person,
shall be guilty of an offence.
(2) A person (other than the child) who accepts or agrees to accept money or any other form of remuneration or consideration in the circumstances referred to in subsection (1)(a) or accepts or agrees to accept a child in the circumstances referred to in subsection (1)(b) or (1)(c) shall be guilty of an offence.

(3) A person who causes an offence under subsection (1) or (2) to be committed shall be guilty of an offence.

(4) A person who attempts to commit an offence under subsection (1), (2) or (3) shall be guilty of an offence.

(5) A person guilty of an offence under this section shall be liable—
   (a) on summary conviction, to a class A fine, or imprisonment for a term not exceeding 12 months, or both, or
   (b) on conviction on indictment, to imprisonment for a term not exceeding 10 years.

(6) In this section “child” means a person under the age of 18 years.

Invitation etc. to sexual touching

4. (1) A person who, for sexual purposes, invites, induces, counsels or incites a child to touch, with a part of the body or with an object, the body of any person, including the body of the person who so invites, induces, counsels or incites and the body of the child, shall be guilty of an offence and shall be liable on conviction on indictment to imprisonment for a term not exceeding 14 years.

(2) In this section “child” means a person under the age of 15 years.

Sexual activity in presence of child

5. (1) A person who, for the purpose of obtaining sexual gratification from the presence of a child or corrupting or depraving a child, intentionally engages in sexual activity whether or not with another person—
   (a) when the child is present or in a place from which the person can be observed by the child, and
   (b) knowing or believing that the child is aware, or intending that the child should be aware, that the person is engaging in sexual activity,

shall be guilty of an offence and shall be liable on conviction on indictment to imprisonment for a term not exceeding 10 years.

(2) In this section “child” means a person under the age of 17 years.

Causing child to watch sexual activity

6. (1) A person who, for the purpose of obtaining sexual gratification or corrupting or depraving a child, intentionally causes a child—
   (a) to watch another person engaging in sexual activity, or
   (b) to look at an image of that person or another person engaging in sexual activity,
shall be guilty of an offence and shall be liable on conviction on indictment to imprisonment for a term not exceeding 10 years.

(2) In this section “child” means a person under the age of 17 years.

**Meeting child for purpose of sexual exploitation**

7. (1) A person who—

(a) intentionally meets, or travels with the intention of meeting a child or makes arrangements with the intention of meeting a child or for a child to travel, whether or not from within the State, having communicated by any means with that child on at least one previous occasion, and

(b) does so for the purpose of doing anything that would constitute sexual exploitation of the child,

shall be guilty of an offence.

(2) A person guilty of an offence under this section shall be liable on conviction on indictment to imprisonment for a term not exceeding 14 years.

(3) In this section “child” means a person under the age of 17 years.

**Use of information and communication technology to facilitate sexual exploitation of child**

8. (1) A person who by means of information and communication technology communicates with another person for the purpose of facilitating the sexual exploitation of a child by that person or any other person shall be guilty of an offence and liable on conviction on indictment to imprisonment for a term not exceeding 14 years.

(2) A person who by means of information and communication technology sends sexually explicit material to a child shall be guilty of an offence and shall be liable—

(a) on summary conviction, to a class A fine or to imprisonment for a term not exceeding 12 months or both, or

(b) on conviction on indictment, to imprisonment for a term not exceeding 5 years.

(3) No proceedings for an offence under this section against a child under the age of 17 years shall be brought except by, or with the consent of, the Director of Public Prosecutions.

(4) In this section “sexually explicit material” means any indecent or obscene images or words.

(5) In this section “child” means a person under the age of 17 years.

**Amendment of section 2 of Act of 1998**

9. Section 2(1) of the Act of 1998 is amended—

(a) by the substitution of the following definition for the definition of “child”:

“‘child’ means a person under the age of 18 years;”,
(b) by the substitution of the following paragraph for paragraph (a) of the definition of “child pornography”:

“(a) any visual representation—

(i) that shows, or in the case of a document relates to, a person who is or is depicted as being a child and who is engaged in or is depicted as being engaged in real or simulated sexually explicit activity,

(ii) that shows, or in the case of a document relates to, a person who is or is depicted as being a child and who is or is depicted as witnessing any such activity by any person or persons, or

(iii) that shows, for a sexual purpose, the genital or anal region of a child or of a person depicted as being a child,”.

Amendment of section 3 of Act of 1998

10. Section 3 of the Act of 1998 is amended in subsection (5) by the substitution of the following definition for the definition of “sexual exploitation”:

“ ‘sexual exploitation’ means, in relation to a child—

(a) inviting, inducing or coercing the child to engage in prostitution or the production of child pornography,

(b) the prostitution of the child or the use of the child for the production of child pornography,

(c) the commission of an offence specified in the Schedule to the Sex Offenders Act 2001 against the child, causing another person to commit such an offence against the child, or inviting, inducing or coercing the child to commit such an offence against another person,

(d) inducing or coercing the child to engage or participate in any sexual, indecent or obscene act,

(e) inviting the child to engage or participate in any sexual, indecent or obscene act which, if done, would involve the commission of an offence against the child, or

(f) inviting, inducing or coercing the child to observe any sexual, indecent or obscene act, for the purpose of corrupting or depraving the child,

and ‘sexually exploits’ shall be construed accordingly;”.

Organising etc. child prostitution or production of child pornography

11. The Act of 1998 is amended by the insertion of the following section after section 4:

“4A. (1) A person who—
(a) controls or directs the activities of a child for the purposes of the
prostitution of the child or the use of the child for the production of
child pornography,

(b) organises the prostitution of children or the production of child
pornography by controlling or directing the activities of more than
one child for those purposes,

(c) compels, coerces or recruits a child to engage or participate in child
prostitution or the production of child pornography,

(d) knowingly gains from the prostitution of a child or the production
of child pornography, or

(e) incites or causes a child to become involved in child prostitution or
production of child pornography,

shall be guilty of an offence.

(2) A person guilty of an offence under this section shall be liable on
conviction on indictment to a fine or to imprisonment for a term not
exceeding 14 years.”.

Producing, distributing, etc. child pornography

12. The Act of 1998 is amended by the substitution of the following section for section 5:

“5. (1) Subject to subsections (3) and (4) of section 6, a person who—

(a) knowingly produces any child pornography,

(b) knowingly distributes, transmits, disseminates, prints or publishes
any child pornography,

(c) knowingly imports, exports, sells or shows any child pornography,

(d) knowingly supplies or makes available any child pornography to
another person,

(e) knowingly publishes, distributes, transmits or disseminates any
advertisement likely to be understood as conveying that the
advertiser or any other person produces, distributes, transmits,
disseminates, prints, publishes, imports, exports, sells, shows,
supplies or makes available any child pornography,

(f) encourages, knowingly causes or facilitates any activity mentioned
in paragraphs (a) to (e), or

(g) knowingly possesses any child pornography for the purpose of
distributing, transmitting, disseminating, publishing, exporting,
selling or showing it,

shall be guilty of an offence and shall be liable—

(i) on summary conviction, to a class A fine or imprisonment for a
term not exceeding 12 months or both, or
(ii) on conviction on indictment, to a fine or imprisonment for a term not exceeding 14 years or both.

(2) A person who attempts to commit an offence under subsection (1) shall be guilty of an offence and shall be liable—

(a) on summary conviction, to a class A fine or imprisonment for a term not exceeding 12 months or both, or

(b) on conviction on indictment, to a fine or imprisonment for a term not exceeding 14 years or both.

(3) In this section ‘distributes’, ‘transmits’ or ‘disseminates’, in relation to child pornography, includes parting with possession of it to, or exposing or offering it for acquisition by, another person, and the references to ‘distributing’, ‘transmitting’ and ‘disseminating’ in that context shall be construed accordingly.”.

Participation of child in pornographic performance

13. The Act of 1998 is amended by the insertion of the following section after section 5:

“5A. (1) A person who—

(a) causes, incites, compels or coerces, or

(b) recruits, invites or induces,

a child to participate in a pornographic performance, or gains from such participation, shall be guilty of an offence.

(2) A person who attempts to commit an offence under subsection (1) shall be guilty of an offence.

(3) A person guilty of an offence under subsection (1) or (2) shall be liable on conviction on indictment to imprisonment for a term not exceeding 10 years.

(4) A person who knowingly attends a pornographic performance shall be guilty of an offence.

(5) A person guilty of an offence under subsection (4) shall be liable—

(a) on summary conviction, to a class A fine, or imprisonment for a term not exceeding 12 months, or both, or

(b) on conviction on indictment, to a fine or imprisonment for a term not exceeding 10 years, or both.

(6) In this section:

‘attends a pornographic performance’ includes viewing the performance by means of information and communication technology;‘pornographic performance’ means a live exhibition aimed at an audience, including by means of information and communication technology, of—
(a) a child engaged in real or simulated sexually explicit activity, or
(b) the sexual organs of a child for primarily sexual purposes.”.

Possession of child pornography
14. The Act of 1998 is amended by the substitution of the following for section 6:

“6. (1) Without prejudice to section 5(1)(g) and subject to subsections (3) and (4), any person who—
(a) knowingly acquires or possesses child pornography, or
(b) knowingly obtains access to child pornography by means of information and communication technology,
shall be guilty of an offence and shall be liable—
(i) on summary conviction, to a class A fine or imprisonment for a term not exceeding 12 months or both, or
(ii) on conviction on indictment, to a fine or imprisonment for a term not exceeding 5 years or both.
(2) Any person who attempts to commit an offence under subsection (1)
shall be guilty of an offence and shall be liable—
(a) on summary conviction, to a class A fine or imprisonment for a term not exceeding 12 months or both, or
(b) on conviction on indictment, to a fine or imprisonment for a term not exceeding 5 years or both.
(3) Subsections (1) and (2) of section 5 and subsections (1) and (2) shall not apply to a person who possesses or obtains access to child pornography—
(a) in the exercise of functions under the Censorship of Films Acts 1923 to 1992, the Censorship of Publications Acts 1929 to 1967, or the Video Recordings Acts 1989 and 1992, or
(b) for the purpose of the prevention, investigation or prosecution of offences under this Act.
(4) Without prejudice to subsection (3), it shall be a defence in a prosecution for an offence under section 5(1) or (2) or this section for the accused to prove that he or she possessed or obtained access to the child pornography concerned for the purposes of bona fide research.”.

Amendment of section 1 of Act of 2006
15. Section 1 of the Act of 2006 is amended—

(a) by the substitution of the following definition for the definition of “person in authority”:

“person in authority”, in relation to a child against whom an offence is
alleged to have been committed, means—

(a) a parent, grandparent, uncle or aunt whether of the whole blood, of the half blood or by affinity of the child,

(b) a current or former guardian or foster parent of the child,

(c) a current or former step-parent of the child,

(d) a current or former partner of a parent of the child who lives or has lived in an enduring family relationship with the parent,

(e) any person who is for the time being, or has been, in loco parentis to the child, or

(f) any other person who is or has been responsible for the education, supervision, training, care or welfare of the child;”,

and

(b) by the insertion of the following definition:

“‘foster parent’ means a person other than a relative of a child who is caring for the child on behalf of the Child and Family Agency in accordance with regulations made under the Child Care Act 1991;”.

Sexual act with child under 15 years of age

16. The Act of 2006 is amended by the substitution of the following section for section 2:

“2. (1) A person who engages in a sexual act with a child who is under the age of 15 years shall be guilty of an offence and shall be liable on conviction on indictment to imprisonment for life or a lesser term of imprisonment.

(2) A person who attempts to engage in a sexual act with a child who is under the age of 15 years shall be guilty of an offence and shall be liable on conviction on indictment to imprisonment for life or a lesser term of imprisonment.

(3) It shall be a defence to proceedings for an offence under this section for the defendant to prove that he or she was reasonably mistaken that, at the time of the alleged commission of the offence, the child against whom the offence is alleged to have been committed had attained the age of 15 years.

(4) Where, in proceedings for an offence under this section, it falls to the court to consider whether the defendant was reasonably mistaken that, at the time of the alleged commission of the offence, the child against whom the offence is alleged to have been committed had attained the age of 15 years, the court shall consider whether, in all the circumstances of the case, a reasonable person would have concluded that the child had attained the said age.
(5) The standard of proof required to prove that the defendant was reasonably mistaken that the child had attained the age of 17 years shall be that applicable to civil proceedings.

(6) It shall not be a defence to proceedings for an offence under this section for the defendant to prove that the child against whom the offence is alleged to have been committed consented to the sexual act of which the offence consisted.”.

### Sexual act with child under 17 years of age

17. The Act of 2006 is amended by the substitution of the following section for section 3:

“3. (1) A person who engages in a sexual act with a child who is under the age of 17 years shall be guilty of an offence and shall be liable on conviction on indictment—

(a) to imprisonment for a term not exceeding 7 years, or

(b) if he or she is a person in authority, to imprisonment for a term not exceeding 15 years.

(2) A person who attempts to engage in a sexual act with a child who is under the age of 17 years shall be guilty of an offence and shall be liable on conviction on indictment—

(a) to imprisonment for a term not exceeding 7 years, or

(b) if he or she is a person in authority, to imprisonment for a term not exceeding 15 years.

(3) It shall be a defence to proceedings for an offence under this section for the defendant to prove that he or she was reasonably mistaken that, at the time of the alleged commission of the offence, the child against whom the offence is alleged to have been committed had attained the age of 17 years.

(4) Where, in proceedings for an offence under this section, it falls to the court to consider whether the defendant was reasonably mistaken that, at the time of the alleged commission of the offence, the child against whom the offence is alleged to have been committed had attained the age of 17 years, the court shall consider whether, in all the circumstances of the case, a reasonable person would have concluded that the child had attained the said age.

(5) The standard of proof required to prove that the defendant was reasonably mistaken that the child had attained the age of 17 years shall be that applicable to civil proceedings.

(6) Subject to subsection (8), it shall not be a defence to proceedings for an offence under this section for the defendant to prove that the child against whom the offence is alleged to have been committed consented to the sexual act of which the offence consisted.
(7) No proceedings for an offence under this section against a child under
the age of 17 years shall be brought except by, or with the consent of,
the Director of Public Prosecutions.

(8) Where a defendant is charged with an offence under this section
against a child who at the time of the alleged commission of the
offence had attained the age of 15 years but was under the age of 17
years, it shall be a defence that the child consented to the sexual act of
which the offence consisted where the defendant—

(a) is younger or less than 2 years older than the child,

(b) was not, at the time of the alleged commission of the offence, a
   person in authority in respect of the child, and

(c) was not, at the time of the alleged commission of the offence, in a
   relationship with the child that was intimidatory or exploitative of
   the child.”.

Offence by person in authority

18. The Act of 2006 is amended by the insertion of the following section after section 3:

“3A. (1) A person in authority who engages in a sexual act with a child who has
attained the age of 17 years but is under the age of 18 years shall be
guilty of an offence.

(2) A person who attempts to commit an offence under subsection (1)
shall be guilty of an offence.

(3) It shall be a defence to proceedings for an offence under this section
for the defendant to prove that he or she was reasonably mistaken that,
at the time of the alleged commission of the offence, the child against
whom the offence is alleged to have been committed had attained the
age of 18 years.

(4) Where, in proceedings for an offence under this section, it falls to the
court to consider whether the defendant was reasonably mistaken that,
at the time of the alleged commission of the offence, the child against
whom the offence is alleged to have been committed had attained the
age of 18 years, the court shall consider whether, in all the
circumstances of the case, a reasonable person would have concluded
that the child had attained that age.

(5) The standard of proof required to prove that the defendant was
reasonably mistaken that the child had attained the age of 18 years
shall be that applicable to civil proceedings.

(6) It shall be a defence to proceedings for an offence under this section
for the defendant to prove that he or she has reasonable grounds for
believing that he or she was not a person in authority in relation to the
child against whom the offence is alleged to have been committed.

(7) It shall not be a defence to proceedings for an offence under this
section for the defendant to prove that the child against whom the
offence is alleged to have been committed consented to the sexual act of which the offence consisted.

(8) A person guilty of an offence under this section shall be liable on conviction on indictment to imprisonment for a term not exceeding 10 years.”.

Amendment of section 8 of Act of 1990

19. Section 8 of the Act of 1990 is amended—

(a) in subsection (2), by—

(i) the substitution of “section 2, 3 or 3A of the Criminal Law (Sexual Offences) Act 2006” for “section 2 or 3 of the Criminal Law (Sexual Offences) Act 2006”, and

(ii) the substitution of “the said section 3 or section 2, 3 or 3A of the Criminal Law (Sexual Offences) Act 2006” for the “the said section 1, 2 or 3”,

and

(b) in subsection (5), by—

(i) the substitution of “section 3 or 3A of the Criminal Law (Sexual Offences) Act 2006” for “section 3 of the Criminal Law (Sexual Offences) Act 2006”,

and

(ii) the substitution of “the said section 3 or section 3 or 3A of the Criminal Law (Sexual Offences) Act 2006,” for “the said section 3 or section 3 of the Criminal Law (Sexual Offences) Act 2006,.”.

PART 3

PURCHASE OF SEXUAL SERVICES

Payment etc. for sexual activity with prostitute

20. The Act of 1993 is amended by the insertion of the following section after section 7:

“7A. (1) A person who pays, gives, offers or promises to pay or give a person (including a prostitute) money or any other form of remuneration or consideration for the purpose of engaging in sexual activity with a prostitute shall be guilty of an offence and shall be liable on summary conviction—

(a) in the case of a first offence, to a class E fine, and

(b) in the case of a second or subsequent offence, to a class D fine.

(2) In this section “sexual activity” means any activity where a reasonable person would consider that—

(a) whatever its circumstances or the purpose of any person in relation to it, the activity is because of its nature sexual, or
(b) because of its nature the activity may be sexual and because of its circumstances or the purposes of any person in relation to it (or both) the activity is sexual.”.

Amendment of section 5 of Act of 2008

21. Section 5 of the Act of 2008 is amended by—

(a) the insertion of the following subsection:

“(2A) A person who pays, gives, offers or promises to pay or give a person (including the trafficked person) money or any other form of remuneration or consideration for the purposes of the prostitution of a trafficked person shall be guilty of an offence.”,

and

(b) in subsection (5), by the substitution of “sections 7 and 7A of the Act of 1993 in so far as an offence under those sections” for “section 7 of the Act of 1993 in so far as an offence under that section”.

PART 4

INCEST

Incest by males

22. The Act of 1908 is amended by the substitution of the following section for section 1:

“1. (1) Any male person who has carnal knowledge of a female person, who is to his knowledge his grand-daughter, daughter, sister or mother, shall be guilty of an offence and shall be liable on conviction on indictment to imprisonment for life or a lesser term of imprisonment.

(2) It shall not be a defence to proceedings for an offence under this section for the defendant to show that the carnal knowledge was had with the consent of the female person.”.

Incest by females of or over seventeen

23. The Act of 1908 is amended by the substitution of the following section for section 2:

“2. Any female person of or above the age of 17 years who with consent permits her grandfather, father, brother or son to have carnal knowledge of her (knowing him to be her grandfather, father, brother or son, as the case may be) shall be guilty of an offence and shall be liable on conviction on indictment to imprisonment for life or a lesser term of imprisonment.”.
Exclusion of public from hearings of proceedings under Act of 1908

24. (1) In any proceedings for an offence under the Act of 1908, the judge or the court, as the case may be, shall exclude from the court during the hearing all persons except officers of the court, persons directly concerned in the proceedings, bona fide representatives of the press and such other persons (if any) as the judge or the court, as the case may be, may, in his, her or its discretion, permit to remain.

(2) In any proceedings to which subsection (1) applies the verdict or decision and the sentence (if any) shall be announced in public.

Anonymity of person charged with offence under Act of 1908 and person to whom offence relates

25. (1) Subject to subsection (4), after a person is charged with an offence under the Act of 1908 no matter likely to lead members of the public to identify that person as the person charged or to identify any other person as a person in relation to whom the offence is alleged to have been committed shall be published in a publication available to the public or broadcast.

(2) If any matter is published or broadcast in contravention of subsection (1), the following persons shall be guilty of an offence namely:

(a) in the case of matter published in a newspaper or periodical publication, the proprietor, the editor and the publisher thereof;

(b) in the case of matter published in any other publication, the publisher thereof; and

(c) in the case of matter broadcast, any person who transmits or provides the programme in which the broadcast is made and any person who performs functions in relation to the programme corresponding to those of the editor of a newspaper.

(3) Nothing in this section shall be construed as—

(a) prohibiting the publication or broadcast of matter consisting only of a report of legal proceedings other than proceedings at, or intended to lead to, or an appeal arising out of, a trial of a person for an offence under the Act of 1908, or

(b) affecting any prohibition or restriction imposed by virtue of any other enactment upon the publication or broadcasting of any matter.

(4) Notwithstanding the provisions of subsection (1), where a person is charged with both an offence under the Act of 1908 and a sexual assault offence and the charge relating to an offence under the Act of 1908 is not proceeded with or the person is acquitted of the charge under the Act of 1908 and no appeal is taken under section 23 of the Criminal Procedure Act 2010, the provisions of sections 7 and 8 of the Act of 1981 shall apply as if the charge under the Act of 1908 had not been brought.

(5) In this section—

“a sexual assault offence” has the meaning assigned to it by section 1(1) of the Act of 1981 (amended by section 12 of the Act of 1990);
“broadcast” means the transmission, relaying or distribution by wireless telegraphy or by any other means or by wireless telegraphy in conjunction with any other means of communications, sounds, signs, visual images or signals, intended for direct reception by the general public whether such communications, sounds, signs, visual images or signals are actually received or not;

“published” means published to any person, and includes published on the internet;

“publication” includes a film, sound track or any other record in permanent form (including a record that is not in a legible form but which is capable of being reproduced in a legible form) but does not include an indictment or other document prepared for use in particular legal proceedings.

Provisions in relation to offences under section 25

26. (1) A person guilty of an offence under section 25 shall be liable—

(a) on summary conviction, to a class B fine or to imprisonment for a term not exceeding 12 months or both, or

(b) on conviction on indictment, to a fine or to imprisonment for a term not exceeding 3 years or both.

(2) It shall be a defence for a person who is charged with an offence under section 25 to prove that at the time of the alleged offence the person was not aware, and neither suspected nor had reason to suspect, that the matter alleged to have been published or broadcast was a matter specified in the said section 25.

Repeal


PART 5
Criminal Evidence

Amendment of section 2 of Act of 1992

28. Section 2(1) of the Act of 1992 is amended by the substitution of the following for the definition of “sexual offence”:

“‘sexual offence’ means rape, sexual assault (within the meaning of section 2 of the Criminal Law (Rape) (Amendment) Act 1990), aggravated sexual assault (within the meaning of section 3 of that Act), rape under section 4 of that Act or an offence under—

(a) section 3 or 6 of the Criminal Law Amendment Act 1885,

(b) section 5 of the Criminal Law (Sexual Offences) Act 1993,

(c) section 6 of the Criminal Law (Sexual Offences) Act 1993,

(d) section 1 or 2 of the Punishment of Incest Act 1908,
(e) section 4A or 5A of the Child Trafficking and Pornography Act 1998,

(f) section 249 of the Children Act 2001,

(g) the Criminal Law (Sexual Offences) Act 2006, or

(h) section 3, 4, 5, 6, 7 or 8 of the Criminal Law (Sexual Offences) Act 2015,

excluding an attempt to commit any such offence;”.

Amendment of section 13 of Act of 1992

29. Section 13 of the Act of 1992 is amended by the deletion of subsection (3).

Amendment of Act of 1992

30. The Act of 1992 is amended by the insertion of the following sections after section 14:

“Evidence from behind a screen etc.

14A. (1) Subject to subsection (2), where—

(a) a person is accused of an offence to which this Part applies, and

(b) a person under the age of 18 years is to give evidence other than through a live television link,

the court may, if satisfied that the interests of justice so require, direct that evidence be given from behind a screen or other similar device so as to prevent the witness from seeing the accused.

(2) A witness giving evidence under subsection (1) shall be capable of seeing and hearing and being seen and heard by—

(a) the judge and jury (if any),

(b) legal representatives acting in the proceedings, and

(c) any interpreter, intermediary appointed under section 14 or any other person appointed to assist the witness,

and shall be capable of being seen and heard by the accused.

Wigs and gowns

14B. Where a person under the age of 18 years is giving evidence in respect of an offence to which this Part applies, neither the judge nor the barrister or solicitor concerned in the examination of the witness shall wear a wig or gown.

Protection against cross-examination by accused

14C. (1) Where—

(a) a person is accused of an offence to which this Part applies, and

(b) a person under the age of 14 years is to give evidence,
the court shall direct that the accused may not personally cross-examine the witness unless the court is of the opinion that the interests of justice require the accused to conduct the cross-examination personally.

(2) Where—

(a) a person is accused of an offence to which this Part applies, and

(b) a person who has attained the age of 14 years but is under the age of 18 years is to give evidence,

the court may direct that the accused shall not personally cross-examine the witness.

(3) Where an accused person is prevented from cross-examining a witness by virtue of subsection (1) or (2), the court shall—

(a) invite the accused person to arrange for a legal representative to act for him or her for the purpose of cross-examining the witness, and

(b) require the accused person to notify the court, by the end of such period as it may specify, as to whether a legal representative is to act for the accused for that purpose.

(4) If by the end of the period referred to in subsection (3)(b), the accused has notified the court that no legal representative is to act for him or her for the purpose of cross-examining the witness or no notification has been received by the court and it appears to the court that no legal representative is to so act, the court shall consider whether it is necessary, in the interests of justice, for the witness to be cross-examined by a legal representative appointed to represent the interests of the accused person.

(5) If the court decides it is necessary, in the interests of justice, for the witness to be so cross-examined, the court shall appoint a legal representative (chosen by the court) to cross-examine the witness on behalf of the accused.

(6) Where, in a jury trial, an accused person is prevented from cross-examining a witness in person by virtue of this section, the court shall give the jury such warning (if any) as it considers necessary to ensure that the accused person is not prejudiced—

(a) by any inferences that might be drawn from the fact that the accused has been prevented from cross-examining the witness in person, or

(b) where the witness has been cross-examined by a legal representative appointed under subsection (5), by the fact that the cross-examination was carried out by such a legal representative and not by a person acting as the legal representative of the accused.
(7) In addition to the meaning assigned to that expression by section 27 of the Civil Legal Aid Act 1995, ‘legal aid’ in that Act means representation by a solicitor or barrister, engaged by the Legal Aid Board under section 11 of that Act on behalf of the accused in relation to the cross-examination of a witness under subsection (3).”.

Amendment of section 16 of Act of 1992

31. Section 16 of the Act of 1992 is amended in subsection (1) by the substitution of the following paragraph for paragraph (b):

“(b) a video recording of any statement made during an interview with a member of the Garda Síochána or any other person who is competent for the purpose—

(i) by a person under 14 years of age (being a person in respect of whom such an offence is alleged to have been committed), or

(ii) by a person under 18 years of age (being a person other than the accused) in relation to—

(I) a sexual offence, or

(II) an offence under section 3(1), (2) or (3) of the Child Trafficking and Pornography Act 1998, or

(III) an offence under section 2, 4 or 7 of the Criminal Law (Human Trafficking) Act 2008,”.

Amendment of section 17 of Act of 1992

32. Section 17 of the Act of 1992 is amended by the substitution of “through a live television link, by means of a videorecording or from behind a screen or other similar device”, for “through a live television link or by means of a videorecording”.

Disclosure of third party records in certain trials

33. The Act of 1992 is amended by the insertion of the following section after section 19:

“19A.(1) In this section—

‘Act of 1995’ means the Civil Legal Aid Act 1995;

‘competent person’ means a person who has undertaken training or study or has experience relevant to the process of counselling;

‘counselling’ means listening to and giving verbal or other support or encouragement to a person, or advising or providing therapy or other treatment to a person (whether or not for remuneration);

‘court’ means the Circuit Criminal Court or the Central Criminal Court;

‘relevant record’ means any record, or part of a record, made by any means, by a competent person in connection with the provision of counselling to a person in respect of whom a sexual offence is alleged.
to have been committed (‘the complainant’), which the prosecutor has had sight of, or about which the prosecutor has knowledge, and in relation to which there is a reasonable expectation of privacy;

‘sexual offence’ shall be construed in accordance with section 3 of the Sex Offenders Act 2001.

(2) In criminal proceedings for a sexual offence the prosecutor shall notify the accused of the existence of any relevant record but shall not disclose the content of the record without the leave of the court given in accordance with this section.

(3) An accused who seeks disclosure of the content of a relevant record may make an application (‘disclosure application’), in writing, to the court—

(a) providing particulars identifying the record sought, and

(b) stating the reasons grounding the application, including grounds relied on to establish that the record is likely to be relevant to an issue at trial or to the competence of the complainant or a witness to testify.

(4) Where an accused makes a disclosure application, none of the following assertions shall be sufficient, on its own, to establish that the relevant record sought is likely to be relevant to an issue at trial or to the competence of a complainant or witness to testify:

(a) that the record exists;

(b) that the record relates to counselling the complainant has received or is receiving;

(c) that the record relates to the incident which is the subject matter of the proceedings;

(d) that the record may disclose a prior inconsistent statement of the complainant or witness;

(e) that the record may relate to the credibility of the complainant or witness;

(f) that the record may relate to the reliability of the testimony of the complainant only for the reason that the complainant has received or is receiving counselling;

(g) that the record may disclose allegations of sexual abuse of the complainant by a person other than the accused;

(h) that the record relates to the sexual activity of the complainant with any person, including the accused;

(i) that the record relates to the presence or absence of a recent complaint;

(j) that the record relates to the complainant’s sexual reputation;
(k) that the record was made close in time to a complaint or to the incident that forms the subject matter of a charge against the accused.

(5) An accused who intends to make a disclosure application shall, not later than the beginning of such period as may be prescribed in rules of court, notify the person who has possession or control of the relevant record, the complainant and any other person to whom the accused believes the relevant record relates of his or her intention to make the application.

(6) The court may, at any time, order that a disclosure application be notified to any person to whom it believes the relevant record may relate.

(7) The court shall hold a hearing to determine whether the content of the relevant record should be disclosed to the accused and the person who has possession or control of the relevant record shall produce the relevant record at the hearing for examination by the court.

(8) The person who has possession or control of the relevant record, the complainant and any other person to whom the relevant records relates shall be entitled to appear and be heard at the hearing referred to in subsection (7).

(9) In determining, at the hearing referred to in subsection (7), whether the content of the relevant record should be disclosed to the accused under subsection (10), the court shall take the following factors, in particular, into account:

(a) the extent to which the record is necessary for the accused to defend the charges against him;

(b) the probative value of the record;

(c) the reasonable expectation of privacy with respect to the record;

(d) the potential prejudice to the right to privacy of any person to whom the record relates;

(e) the public interest in encouraging the reporting of sexual offences;

(f) the public interest in encouraging complainants of sexual offences to seek counselling;

(g) the effect of the determination on the integrity of the trial process.

(10) Subject to subsection (11), after the hearing referred to in subsection (7), the court may order disclosure of the content of the relevant record to the accused, if satisfied that—

(a) the disclosure application was made in accordance with subsections (3), (4) and (5).
(b) the accused has established that the record is likely to be relevant to an issue at trial or to the competence of the complainant or a witness to testify, and

(c) the production of the record is necessary in the interests of justice.

(11) (a) Where an order is made pursuant to subsection (10), in the interests of justice and to protect the right to privacy of any person to whom the relevant record relates, the court may impose any condition it considers necessary on the disclosure of the record.

(b) Without prejudice to the generality of paragraph (a), one or more of the following conditions may be included in an order made pursuant to subsection (10)—

(i) that a part of the content of the relevant record be redacted,

(ii) that a copy of the relevant record and not the original be disclosed,

(iii) that the accused and any legal representative for the accused not disclose the content of the relevant record to any person without leave of the court,

(iv) that the relevant record be viewed only at the offices of the court,

(v) that no copies, or only a limited number of copies, of the relevant record, be made,

(vi) that information concerning the address, telephone number or place of employment of any person named in the relevant record be redacted from the record,

(vii) that the relevant record be returned to the person who owns or controls the said record.

(12) Where an order is made pursuant to subsection (10), the relevant record shall not be used in any other proceedings.

(13) The court shall provide reasons for ordering, or refusing to order, disclosure of the content of a relevant record pursuant to subsection (10).

(14) (a) Subject to paragraph (b), a disclosure application shall be made before the commencement of the trial of the accused.

(b) Where, upon application by the accused, the court considers that the interests of justice require the making of a disclosure application after the commencement of the trial, the court may direct that such an application may be made.

(15) For the purposes of a hearing pursuant to subsection (7), all persons, other than officers of the court, persons directly concerned in the hearing and such other persons (if any) as the court may determine, shall be excluded from the court during the hearing.
(16) In addition to the meaning assigned to that expression by section 27 of the Act of 1995, ‘legal aid’ in that Act means representation by a solicitor or barrister, engaged by the Legal Aid Board under section 11 of that Act, on behalf of a complainant or witness in relation to a disclosure application that concerns the complainant or witness.

(17) This section does not apply where a complainant or witness has expressly waived his or her right to non-disclosure of a relevant record without leave of the court.”.

Amendment of section 28 of Civil Legal Aid Act 1995

34. Section 28 of the Civil Legal Aid Act 1995 is amended by the insertion of the following subsections after subsection (5A):

“(5B) Notwithstanding any other provision of this Act, where an accused person is prevented from conducting a cross-examination referred to in section 14C of the Criminal Evidence Act 1992, the Board shall grant a legal aid certificate to the accused for the purpose of his or her being represented in relation to such a cross-examination.

(5C) Notwithstanding any other provision of this Act, the Board shall grant a legal aid certificate to a complainant or witness for the purpose of his or her being represented in relation to an application referred to in subsection (3) of section 19A of the Criminal Evidence Act 1992, that concerns him or her.”.

PART 6

JURISDICTION

Amendment of Sexual Offences (Jurisdiction) Act 1996

35. The Sexual Offences (Jurisdiction) Act 1996 is amended—

(a) in section 1, by the substitution of “18 years” for “17 years”, and

(b) in section 8, by the substitution of “18 years” for “17 years” in each place that it occurs,

(c) in the Schedule, in paragraph 1, by the insertion of the following:

15. Section 5 of the Criminal Law (Sexual Offences) Act 2015.
17. Section 7 of the Criminal Law (Sexual Offences) Act 2015.
18. Section 8 of the Criminal Law (Sexual Offences) Act 2015.”.
Jurisdiction

36. (1) Where a person who is an Irish citizen or ordinarily resident in the State does an act against a child in a place other than the State that, if done in the State, would constitute rape, sexual assault, an offence under section 4A, 5(1)(a) or 5A(1) of the Act of 1998, or an offence under section 2, 3 or 3A of the Act of 2006, he or she shall be guilty of an offence.

(2) Where a person conspires with, or incites, in the State, another person to do an act against a child in a place other than the State that, if done in the State, would constitute rape, sexual assault, an offence under section 4A, 5(1)(a) or 5A(1) of the Act of 1998, or an offence under section 2, 3 or 3A of the Act of 2006, he or she shall be guilty of an offence.

(3) Where a person who is an Irish citizen or ordinarily resident in the State conspires with, or incites, in a place other than the State, another person to do an act against a child in a place other than the State that, if done in the State, would constitute rape, sexual assault, an offence under section 4A, 5(1)(a) or 5A(1) of the Act of 1998, or an offence under section 2, 3 or 3A of the Act of 2006, he or she shall be guilty of an offence.

(4) Where a person attempts to commit an offence under subsection (1), (2) or (3), he or she shall be guilty of an offence.

(5) A person found guilty of an offence under this section shall be liable on conviction to the penalty to which he or she would have been liable had the act that constituted the offence been done in the State.

(6) For the purposes of this section a person shall be deemed to be ordinarily resident in the State if—

(a) he or she has had his or her principal residence in the State for the period of 12 months immediately preceding the alleged commission of the offence,

(b) it is a company formed and registered under the Companies Act 2014 or an existing company within the meaning of that Act, or

(c) in the case of any other body corporate, it is established under the law of the State.

Proceedings relating to offences committed outside State

37. Proceedings for an offence under section 36 may be taken in any place in the State and the offence may for all incidental purposes be treated as having been committed in that place.

Double jeopardy

38. (1) Where a person has been acquitted of an offence in a place other than the State, he or she shall not be proceeded against for an offence under this Act consisting of the alleged act or acts constituting the first-mentioned offence.

(2) Where a person has been convicted of an offence in a place other than the State, he or she shall not be proceeded against for an offence under this Act consisting of the act or acts constituting the first-mentioned offence.
Exposure, offensive conduct of sexual nature

39. (1) A person who exposes his or her genitals intending to cause fear, distress or alarm to another person is guilty of an offence.

(2) A person who, in a public place, engages in—
   (a) sexual intercourse,
   (b) an act of buggery, or
   (c) an act of masturbation

is guilty of an offence.

(3) A person who intentionally engages in offensive conduct of a sexual nature is guilty of an offence.

(4) Where a member of the Garda Síochána, with reasonable cause, suspects that a person is committing or has committed an offence under this section, the member may arrest such person without warrant.

(5) A person found guilty of an offence under this section shall be liable—
   (a) on summary conviction, to a class D fine or imprisonment for a term not exceeding 6 months, or both, or
   (b) on conviction on indictment, to a class C fine or imprisonment for a term not exceeding 2 years, or both.

(6) In this section—

“offensive conduct of a sexual nature” means any behaviour of a sexual nature which, having regard to all the circumstances, is likely to cause fear, distress or alarm to any person who is, or might reasonably be expected to be, aware of any such behaviour;

“public place” means any place to which the public have access whether as of right or by permission and whether subject to or free of charge;

“sexual intercourse” shall be construed in accordance with section 1(2) of the Criminal Law (Rape) Act 1981.

Harassment order

40. (1) On application made in accordance with this section, a court may—

   (a) when imposing a sentence of imprisonment on a person convicted of a sexual offence (referred to in this section as the “respondent”), or
   (b) at any time before the date of the respondent’s release from prison,

in addition to whatever sentence it may impose or, as the case may be, has been imposed on the person, make an order (in this section referred to as a “harassment order”) under this section.
An application for a harassment order may be made by a member of the Garda Síochána not below the rank of Inspector, by a probation officer or by the victim of the offence (referred to in this section as the “applicant”) and shall be made on notice to the respondent.

An application under subsection (1)(b) shall be made to the District Court.

A court may only make a harassment order under subsection (1) where it is satisfied that the respondent has, without reasonable excuse, behaved in such a way as to give rise to a well-founded fear that the victim may be subjected to—

(a) harassment by the respondent, or
(b) unwanted contact from the respondent,
such as would cause him or her fear, distress or alarm or amount to intimidation and it is in the interests of justice to do so.

An order under this section may prohibit the respondent from—

(a) communicating by any means with the victim, and
(b) approaching within such distance as the court shall specify of the place of residence or employment of the victim or any other place frequented by the victim as the court deems appropriate,

and shall be subject to such terms and conditions as the court may specify.

A harassment order may contain only such prohibitions, referred to in subsection (5), on the respondent as the court considers necessary for the purpose of protecting the victim from harassment by the respondent.

A harassment order shall cease to have effect on—

(a) the date of the respondent’s release from prison,
(b) such earlier date as the court may specify, or
(c) the expiration of such period not exceeding 12 months from the date of the respondent’s release as the court may specify.

Where an order under this section is in force, the court, on application to it in that behalf at any time by either the applicant for the order or the respondent in respect of whom that order was made, may, having regard to the matters set out in subsection (4), discharge or, as may be appropriate, vary the order.

The court shall cause certified copies of a harassment order to be sent to—

(a) the respondent in respect of whom the order is made,
(b) the applicant, and
(c) in the case of an order made under subsection (1)(a), an Inspector of the Garda Síochána for the district in which the respondent resided at the time the order was made.

A person who, without reasonable excuse, contravenes a harassment order shall be guilty of an offence and shall be liable—
(a) on summary conviction, to a class B fine or imprisonment for a term not exceeding 12 months or both, or
(b) on conviction on indictment, to a fine or imprisonment for a term not exceeding 5 years or both.

(11) Proceedings for a harassment order shall be civil proceedings.

(12) A harassment order shall cease to have effect if the conviction concerned is quashed on appeal or otherwise.

(13) The jurisdiction conferred on the District Court under subsection (3) may be exercised by a judge of the District Court for the time being assigned to the District Court district in which the victim resides at the time the application is made.

(14) In this section—

“date of the respondent’s release from prison” means the date on which the sentence of imprisonment imposed on him or her in respect of the offence concerned expires or, as the case may be, his or her remission from the sentence begins;

“probation officer” means a person appointed by the Minister for Justice and Equality to be a probation officer;

“sentence of imprisonment” includes detention in Saint Patrick’s Institution or in a children detention school but does not include a sentence of imprisonment or detention imposed on the person the execution of the whole of which is suspended;

“sexual offence” shall be construed in accordance with section 3 of the Act of 2001.

Effect of appeal from order

41. An appeal from an order under section 40 shall, if the court that made the order or the court to which the appeal is brought so determines (but not otherwise), stay the operation of the order on such terms (if any) as may be imposed by the court making the determination.

Amendment of section 249 of Children Act 2001

42. Section 249 of the Children Act 2001 is amended by the deletion of the definition of “child”.

Amendment of Bail Act 1997

43. The Schedule to the Bail Act 1997 is amended by—

(a) the insertion of the following subparagraph after subparagraph (a) of paragraph 12A:

“(aa) section 4A (organising etc. child prostitution or production of child pornography);”,

(b) the insertion of the following subparagraph after subparagraph (b) of paragraph 12A:

“(ba) section 5A (participation of child in pornographic performance);”,

30
(c) the insertion of the following paragraph after paragraph 12B:

“12C. An offence under the following provisions of the Criminal Law (Sexual Offences) Act 2015:

(a) section 3 (obtaining, providing etc. a child for purpose of sexual exploitation);
(b) section 4 (invitation etc. to sexual touching);
(c) section 5 (sexual activity in presence of child);
(d) section 6 (causing child to watch sexual activity);
(e) section 7 (meeting child for purpose of sexual exploitation);
(f) section 8 (use of information and communication technology to facilitate sexual exploitation of child).”.

Amendment of Act of 2001

44. The Schedule to the Act of 2001 is amended—

(a) in paragraph 16 by—

(i) the insertion of the following subparagraph after subparagraph (b):

“(ba) section 4A (child prostitution and child pornography);”,

(ii) the insertion of the following subparagraph after subparagraph (c):

“(ca) section 5A (participation of child in pornographic performance);”,

and

(b) the insertion of the following paragraph after paragraph 17:

“17A. An offence under the following provisions of the Criminal Law (Sexual Offences) Act 2015:

(a) section 3 (obtaining, providing etc. a child for purpose of sexual exploitation);
(b) section 4 (invitation etc. to sexual touching);
(c) section 5 (sexual activity in presence of child);
(d) section 6 (causing child to watch sexual activity);
(e) section 7 (meeting child for purpose of sexual exploitation);
(f) section 8 (use of information and communication technology to facilitate sexual exploitation of child).”.

Offences by bodies corporate

45. Where an offence under this Act is committed by a body corporate and is proved to have been so committed with the consent or connivance of any person, being a director,
manager, secretary or other officer of the body corporate, or a person who was purporting
to act in any such capacity, that person shall, as well as the body corporate, be guilty of
an offence and shall be liable to be proceeded against and punished as if he or she were
guilty of the first-mentioned offence.
Criminal Law (Sexual Offences) Bill 2015

An Act to give effect to Directive No. 2011/93/EU of the European Parliament and of the Council of 13 December 2011 on combating the sexual abuse and sexual exploitation of children and child pornography, and replacing Council Framework Decision 2004/68/JHA, for that purpose to amend certain enactments; to amend the Punishment of Incest Act 1908; to amend the Criminal Evidence Act 1992; to repeal the Criminal Law (Incest Proceedings) Act 1995; to amend the Criminal Law (Sexual Offences) Act 2006; to provide for offences relating to payment for sexual activity with prostitutes, offensive conduct of a sexual nature and harassment of victims of sexual offences; and to provide for related matters.

Presented by Senator Maurice Cummins on behalf of the Minister for Justice and Equality,
23rd September, 2015

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