

**Economic Community  
of West African States**

**Communauté Economique  
des Etats de l'Afrique  
de l'Ouest**

**Twenty-Fifth Ordinary Session of Authority  
of Heads of State and Government  
Dakar, 20<sup>th</sup> – 21<sup>st</sup> December, 2001**

**Declaration on THE  
FIGHT against Trafficking  
in Persons**

**We, the Heads of States and Government of the Economic Community of West African States (ECOWAS) solemnly declare as follows:**

**Deeply Concerned** over the suffering caused by the growing incidence of trafficking in persons within the West African Sub-region and from our Member States to other parts of the world,

**Asserting** that it is fully unacceptable that human beings are traded, bought, sold, placed, or abducted thus being denied their most fundamental human rights;

**Condemning** trafficking in persons, especially women and children, as a violation of fundamental human rights, and as a criminal act;

**Disturbed** by the extensive and growing role in trafficking in persons by transnational organised criminal networks, whereby our Member States are used as countries of origin, transit and destination,

**Recognizing** that poverty, lack of education and lack of equal opportunity make persons, especially women and children, vulnerable to becoming victims of trafficking;

**Deeply concerned** that perpetrators of trafficking in persons, using coercion, abduction, fraud, or deception are taking advantage of the social or economic vulnerabilities of men, women, and children, in order to exploit them;

**Acknowledging** that children who become victims of trafficking are particularly vulnerable and need special measures of protection for their development and well being;

**Recalling** the Universal Declaration of Human Rights<sup>1</sup>, particularly Article 4, which states that "No one shall be held in slavery or servitude; slavery and the slave trade shall be prohibited in all their forms";

**Recalling further** the 1989 United Nations Convention on the Rights of the Child<sup>2</sup>, the 1999 International Labour Organization Convention 182 on the Worst Forms of Child Labour, and the 1999 African Charter on the Rights and Welfare of the Child, particularly Article 15 (Child Labour); Article 16 (Protection Against Child Abuse and Torture); and Article 29 (Sale, Trafficking and Abduction);

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1 Resolution 217 A (III) of the General Assembly

2 resolution 44/25, Annex of the “ “

**Recalling** the ECOWAS Protocol on the Mechanism Relating to Conflict Prevention, Management, Resolution, Peacekeeping and Security of 10th December 1999 and its provisions on the control of transborder crimes;

**Recalling** the ECOWAS Convention A/P1/7/92 on Mutual Assistance in Criminal Matters and ECOWAS Convention A/P1/8/94 on Extradition as well as the fact that a number of bilateral and multilateral instruments on trafficking in persons and related matters have been adopted by ECOWAS Member States;

**Recalling also** the United Nations General Assembly Resolution 55/25 of 15 November 2000, which adopted the United Nations Convention against Transnational Organized Crime and the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, constituting effective tools for international cooperation in combating such criminal activities and providing an internationally agreed-upon definition of “trafficking in persons”<sup>3</sup>;

**Aware** that the crime of trafficking in persons as defined in the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, addresses the transnational and trans-regional dimension of this type of crime, but that similar acts can also occur within States;

**Recognizing** that effective co-operation, intelligence gathering, information sharing, and training are essential to the prevention and eradication of trafficking in persons;

**Acknowledging** the importance of enhanced regional and international co-operation in the struggle against trafficking in human beings;

**Declaring** that effective action to prevent and combat trafficking in persons requires a comprehensive international approach in the countries of origin, transit, and destination that includes measures to prevent trafficking, to punish traffickers, and to protect the victims of such trafficking, as well as protecting their internationally recognised human rights;

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<sup>3</sup> Trafficking in persons means “the recruitment, transportation, transfer, harbouring or receipt of persons, by means of the threat or use of force or other forms of coercion, of abduction, of fraud, of deception, of the abuse of power or of a position of vulnerability or of the giving or receiving of payments or benefits to achieve the consent of a person having control over another person, for the purpose of exploitation. Exploitation shall include, at a minimum, the exploitation of the prostitution of others or other forms of sexual exploitation, forced labour or services, slavery or practices similar to slavery, servitude or the removal of organs.” (Article 3, Paragraph a.) of the Protocol on the prevention, repression and punishment of trafficking in persons, especially women and children, supplementary to the United Nations Convention on organised transborder crimes (Resolution 55/25, Annex Ii, of the General Assembly).

**Noting** the initiatives taken by the international community in support of sub-regional initiatives on specific aspects of trafficking in persons, in particular by United Nations International Children's Fund (UNICEF), International Labour Organisation (ILO) and International Organisation on Migration (IOM);

**Considering the resolution** of the meeting of Ministers Foreign Affairs held in Dakar on 17<sup>th</sup> December 2001;

**Expressing our gratitude** to the Government of Japan and the United Nations Office for Drug Control and Crime Prevention/Centre for International Crime Prevention (ODCCP/CICP), for their support;

**Expressing our appreciation** to the Government of Ghana for hosting the ECOWAS-ODCCP/CICP Meeting of Experts on Trafficking in Human Beings;

**Expressing further our appreciation** to the Governments of the Republic of Benin for having initiated action on the matter under consideration and the Togolese Republic for its pro-active role in our search for practical measures that will address the problem of human trafficking;

**Hereby proclaim our strong commitment to the eradication of the trafficking in persons, especially women and children, and we:**

1. **Call upon** our Member States who have not yet done so, to ratify forthwith the ECOWAS Convention A/P1/7/92 on Mutual Assistance in Criminal Matters and ECOWAS Convention A/P1/8/94 on Extradition, and the Protocol relating to the Mechanism for Conflict Prevention, Management, Resolution, Peacekeeping and Security;
2. **Call upon** our Member States who have not yet done so, to take all necessary steps to sign, ratify and fully implement the African Charter on the Rights and Welfare of the Child;
3. **Commend** those Member States which have signed and ratified the United Nations Convention against Transnational Organized Crime<sup>4</sup> and the UN Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and

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<sup>4</sup> Resolution 55/25, Annex I of the General Assembly

Children<sup>5</sup>, and **recommend** that those countries who have not yet done so, to sign or ratify these instruments at the earliest possible time;

4. **Call upon** our Member States to adopt a Code of the Child, taking into consideration the provisions of the Convention on the Rights of the Child<sup>6</sup>, and the African Charter on the Rights and Welfare of the Child;

**We further commit ourselves to:**

5. **Adopt**, as quickly as possible, such legislative and other measures as that are necessary to establish as criminal offences the trafficking in persons within, between, or from, their territory; to organize, direct, or participate as an accomplice, in this trafficking;
6. **Take measures**, in close consultation with the countries of origin, transit and destination and with the victims themselves, for the care and repatriation of any of our citizens who have been victims of trafficking whether within the territory of Member States, or outside the ECOWAS sub-region;
7. **Implement** measures to provide for the protection and physical, psychological and social recovery of victims of trafficking through affording them the full protection of their physical safety, privacy, and human rights;
8. **Establish** comprehensive policies, programmes, and other measures to prevent and combat trafficking in persons, and to protect victims of trafficking from further victimization;
9. **Use** of all forms of state and public media to mount public awareness campaigns to educate potential victims of trafficking, their families, and the general population;
10. **Provide** and strengthen sensitization and training for government officials, particularly law enforcement personnel, customs and immigration officials, prosecutors and judges, and other relevant officials on the prevention of trafficking in persons and on the investigation and prosecution of related crimes;
11. **Create** specialized anti-trafficking units within law enforcement agencies and within the prosecutorial services, with a special view to fight the involvement of organized criminal groups;

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<sup>5</sup> resolution 55/25, Annex II “ “ “  
<sup>6</sup> resolution 44/25, Annex of the General Assembly

12. **Strengthen** border controls, without prejudice to our Protocols and other international commitments to the free movement of people, as may be necessary to prevent and control trafficking in persons;
13. **Undertake** to initiate or expand efforts to gather and analyze data on the situation, magnitude, nature, and economics of trafficking in persons, particularly of women and children, and on the means and methods used in the trafficking of persons;
14. **Exchange such** information among law enforcement and other agencies of our Member States, as well as with other countries of origin, transit and destination, and with the United Nations, and other relevant international organizations;
15. **Support** and cooperate with national institutions, including local communities, civil society and relevant non-governmental organizations in their activities against trafficking in persons;
16. **Strengthen** preventive measures, including educational and social measures within each Member State to discourage the demand in trafficked persons, especially women and children, and to assist countries of destination in the development and implementation of similar measures;
17. **Call upon** those States where persons, particularly women and children, have been trafficked from the ECOWAS sub-region, to make efforts to reduce the demand in their countries for such persons;
18. **Direct** the ECOWAS Secretariat to forge close links with the Member States' task forces on trafficking in persons, in order to achieve better coordination of the control of trafficking in persons in the sub-region, and for that purpose to **establish** an ECOWAS unit for the coordination of the efforts to combat trafficking in persons;
19. **Direct** the ECOWAS Secretariat to take appropriate action for the preparation of a sub-regional convention against trafficking, with special focus on trafficking in children and women;
20. **Invite** States and funding agencies, as well as relevant intergovernmental organizations and non-governmental organizations, and those international industrial and commercial organizations who use the human and natural

resources of our States, to provide financial and material assistance, including the provision of expertise, to support ECOWAS States in their anti-trafficking efforts;

**Therefore:**

21. **Adopt** the ECOWAS Initial Plan of Action against Trafficking in Persons 2002-2003 annexed to this Declaration;
22. **Declare** that we will undertake all necessary efforts to fully implement the ECOWAS Initial Plan of Action against Trafficking in Persons 2002-2003;
23. **Direct** the ECOWAS Secretariat to monitor and report to the Ordinary Summits of Heads of State in 2002 and 2003 respectively, on the progress made in the implementation of this Declaration and the Initial Plan of Action.

**IN FAITH WHEREOF WE, THE HEADS OF STATE AND  
GOVERNMENT OF THE ECONOMIC COMMUNITY OF WEST  
AFRICAN STATES HAVE SIGNED THIS DECLARATION.**

**DONE AT DAKAR, THIS 21<sup>st</sup> DAY OF DECEMBER 2001  
IN A SINGLE ORIGINAL IN THE ENGLISH, FRENCH AND  
PORTUGUESE LANGUAGES, THE THREE TEXTS  
BEING EQUALLY AUTHENTIC**

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**H. E. Mathieu KEREKOU**  
President of the Republic of BENIN

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**H. E. Blaise COMPAORE**  
President of Faso  
Chairman of the Council of  
Ministers

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**H. E. Pedro Verona Rodrigues PIRES**  
President of the Republic  
of CAPE VERDE

.....  
**H. E. Yahya A.J.J. JAMMEH**  
President of the Republic of THE  
GAMBIA

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**H. E. John Agyeman KUFUOR**  
President of the Republic of GHANA

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**H. E. Koumba Yala NHANCA**  
President of the Republic of  
GUINEA BISSAU

.....  
**H. E. Alpha Oumar KONARE**  
President of the Republic of MALI

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**H. E. Olusegun OBASANJO**  
President and Commander-in-  
Chief of the Armed Forces of the  
Federal Republic of NIGERIA

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**H. E. Abdoulaye WADE**  
President of the Republic of SENEGAL

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**H.E. Alhaji Dr Ahmad Tejan  
KABBAH**  
President of the Republic  
of SIERRA LEONE

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**H. E Gnassingbé EYADEMA**  
President of the TOGOLESE Republic

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**H. E. Lamine SIDIME**  
Prime Minister of the Republic of  
GUINEA

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**H. E. Abdou Rahmane SANGARE**  
Minister of Foreign Affairs  
Republic of COTE D'IVOIRE

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**H. E. Captan MONIE**  
Minister of Foreign Affairs  
of the Republic of LIBERIA

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**H. E. Mme MINDAOUDOU Aïchatou**  
Minister of Foreign Affairs  
of the Republic of Niger

Annex: *ECOWAS 2001 Initial Plan of Action against Trafficking in Persons*